

Unresolved Foreclosures: Addressing Zombie Properties in Cook County



March 11, 2014

Spencer M. Cowan | Vice President Woodstock Institute | Chicago, Illinois scowan@woodstockinst.org | www.woodstockinst.org | @woodstockinst

Overview

- Purpose of the research
- Methodology for estimating the number and distribution of zombie properties
- Findings from the research
 - number of zombie properties
 - spatial distribution of zombie properties
- Policy responses

Purpose of the Research

- Understand the extent of the problem
 - estimate the number of zombie properties
- Show where the problem is most pronounced
- Make the information available to stakeholders
 - provide an informed basis for policy

Zombie Properties Defined

- Zombie properties are
 - properties stuck in the foreclosure process
 - foreclosure action filed
 - case unresolved for more than three years
 - no transfer of title on record
- Zombie properties are not
 - necessarily vacant or abandoned

Methodology

- Examined foreclosure filings from 2008-2010
 - only properties not sold at auction between 2009-2012
- Stratified sample of 500 properties
 - based on weighted census tract income by quintile
- Sample in proportion to number of unauctioned filings in each quintile

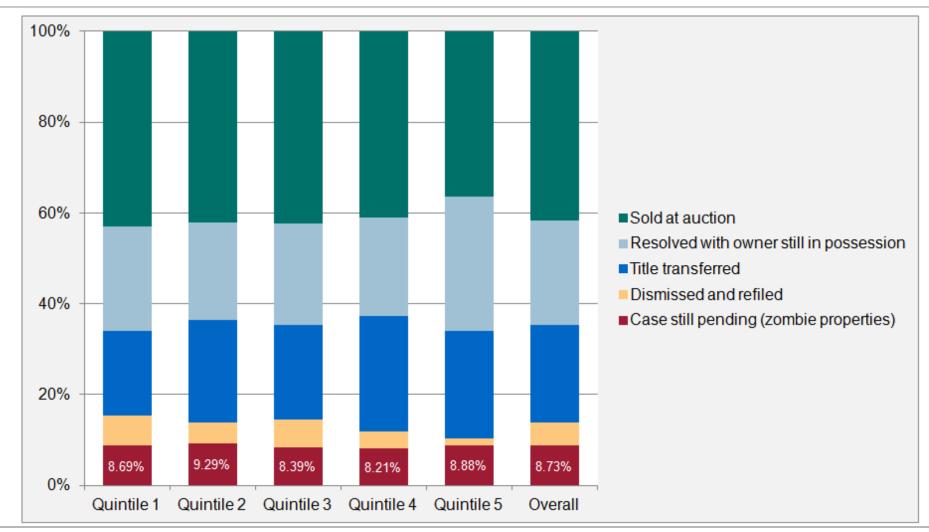
Methodology (cont.)

- Outcomes based on records from Circuit Court and Recorder of Deeds
- Four categories
 - resolved with owner in possession
 - resolved with owner relinquishing title
 - case dismissed and re-filed against same owner
 - case unresolved and still pending

From Filings to Zombies

- Estimating the probability that a property entering foreclosure will become a zombie property
 - probability that the property will not be sold at auction – first calculation from all filings
 - times the probability that a property not sold at auction will remain an unresolved foreclosure – second calculation from sample

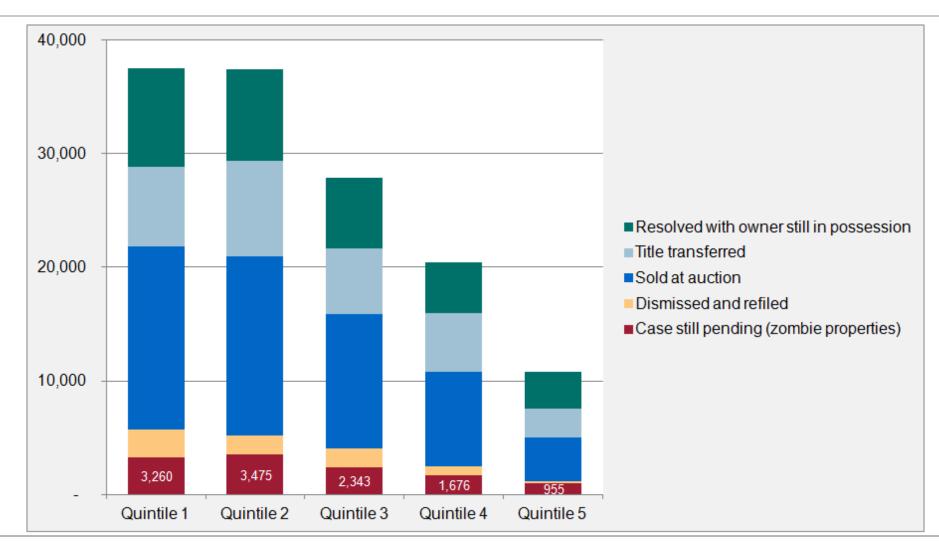
Probability of Becoming a Zombie



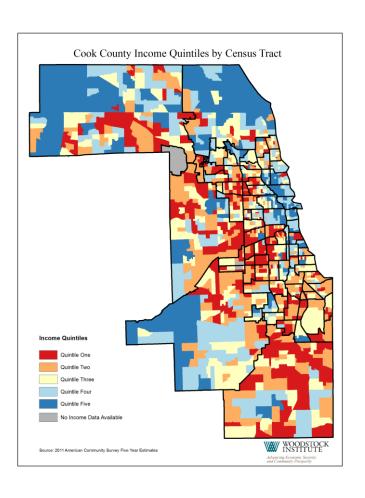
Distribution of Zombies by Income

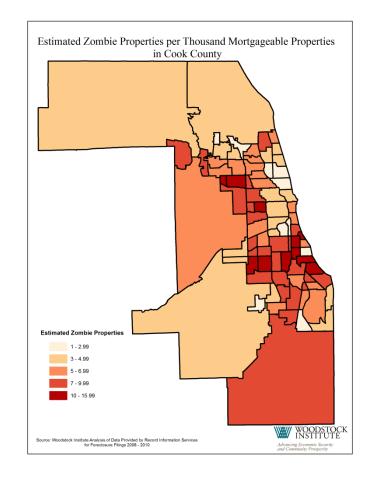
- Probability of becoming a zombie property varies slightly by income quintile
 - properties in lower quintiles less likely not to be sold at auction
 - more likely to be unresolved
- Many more filings in lower quintiles
 - more properties to become zombies
- 57.5 percent in bottom two quintiles
- 22.5 percent in top two quintiles

Estimated Number of Zombies



Spatial Distribution of Zombies





Policy-related Issues

- Zombie properties are concentrated in lower-income neighborhoods
- Impact will depend on condition of the property
 - servicers may not maintain properties in some neighborhoods as well as in others
- Zombie properties may further destabilize already distressed neighborhoods
 - hindering recovery

Policy Responses

- Vacant building ordinances
 - servicer responsible for securing and maintaining property during foreclosure
 - Fannie and Freddie do not have to comply
- Vacant building registries
 - significant variation in extent of data collected
- Land banks as vehicle to clear titles
- Fast track docket for vacant properties

Additional Recommended Policies

- FHFA compliance with local vacant building ordinances
- Mandatory notice to stakeholders if not going to complete the process
 - local government and borrower
- Vigorous local code enforcement
- NMFS monitor enforce anti-blight provisions



Unresolved Foreclosures: Addressing Zombie Properties in Cook County



March 11, 2014

Spencer M. Cowan | Vice President Woodstock Institute | Chicago, Illinois scowan@woodstockinst.org | www.woodstockinst.org | @woodstockinst